

Health Service Commission

Strengthening
Human Resources for Health
in Institutions

STRATEGIC PLAN

2020-2025

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CHAPTER ONE

1.0 INTRODUCTION

1.1 Background

The third National Development Plan (NDPIII) and the Second Health Sector Development Plan and prudent corporate governance require the Health Service Commission (HSC) to develop and articulate its strategic direction with an aim to align operations with its mission, vision, values and strategies so as to ensure realisation of its mandate. This builds on the lessons learnt in the implementation of the Third Strategic Plan for the period 2015/16 -2019/20.

The HSC mandate has a bearing on the Uganda's 30 year National Vision Framework; the Five-Year National Development Plan III 2020/21-2024/25; the National Health Policy 2010, the Health Sector Development Plan 2014/15-2019/20 and the Sustainable Development Goals (SDG) as well as the New Partnership for Africa's Development (NEPAD) programme.

This Strategic Plan outlines strategies to improve governance and service delivery in relation to healthcare workforce in Uganda. This will require the Commission to consolidate and strengthen its structures and systems and to leverage on Information, Communication Technology for a sustainable efficient and effective service delivery.

1.2 Rationale for the Strategic Plan

The Commission's Strategic Plan (2015/16-2019/20) came to an end on 30th June, 2020 and as part of its mandate, the Commission found it necessary to develop a plan for the next five year 2020/21 – 2024/25 period. This will enable the Commission to align its activities to the emerging Government priorities in the plan period in form of the Third National Development Plan - NDPIII (2020-2025). In the Third National Development Plan period, the Government priority will be guided by five objectives which include value addition, job creation, productive infrastructure, wellbeing of the population and strengthen the role of the state in guiding and facilitating development. This strategic plan is in line with Government intention. The plan sets out the Commission's intended direction and priorities. It defines its vision, mission and outputs that that will make the vision a reality. It also allows for efficient allocation of limited resources to those activities that will yield expected results.

1.3 Support to National Development Agenda

Uganda's national development agenda is guided by the Constitution and Uganda Vision 2040. The Constitution recognizes health as a basic need and seeks to bring quality health services to its citizens.

1.3.1 Vision 2040

Human resources for health have been supporting Vision 2020 and the associated national development plans. Vision 2020 articulates the long-term vision for Uganda. It articulates national

aspirations and dreams for the future and sets ambitious goals that must be accomplished by the year 2040. The Uganda Vision 2040, whose goal is "a Transformed Ugandan Society from a Peasant to a Modern and Prosperous Country within 30 years" aims at transforming Uganda from a predominantly peasant and low income country to a competitive upper middle income country. The Vision 2040 is a national development blue print which is implemented through five-year National Development Plans. Vision 2040 guides strategic thinking and policymaking which are done through five-year national development plans. Vision 2040 provides a great opportunity for strengthening Human Resources for Health into the fore of the development agenda.

1.3.2 The Third National Development Plan

The third National Development Plan (2020-2025), which is currently in force, outlines strategies for attainment of "Increase Household Incomes and Improve Quality of Life of Ugandans". Its key objectives are:

- 1. Enhance value addition in key growth opportunities;
- 2. Strengthen the private sector to create jobs;
- 3. Consolidate and increase the stock and quality of productive infrastructure;
- 4. Enhance the productivity and social wellbeing of the population; and
- 5. Strengthen the role of the state in guiding and facilitating development.

Human resource for health is an indispensable resource for national development. The HRH is the stock of all people engaged in actions whose primary intent is to enhance health. Addressing HRH requires ensuring appropriate and equitably distributed health workers, attraction and retention of required health workers, improving of institutional and health worker performance, and training capacity building and development of the Health Workforce for the realisation of the national healthcare and well-being goals.

The development and implementation this HSC Strategy coincides with the period in which the importance of HRH investment has been emphasised by the ongoing Human Capital Development Programme, which in addition to the need to address the Covid – 19 pandemic, will be realised through strengthening the existing capabilities to match the growing needs. Human resources for health will play a major role in addressing the country's healthcare needs and progress towards the attainment of national and global goals. In order to enhance the productivity and social wellbeing of the population, HSC aims to strengthen its capacity for improved recruitment planning by leveraging partnerships for increased resources and improved access to health services.

The Government of Uganda, through the Ministry of Health, Ministry of Education and Sports, and Ministry of Public Service, is working towards the strengthening the stock of human resource to ensure that the national goals are met. This initiative has a two-way linkage to the development of HRH in Uganda, first by considering HRH individually and second through the need for HRH in order to ensure wellbeing of other people and/or human resources. In order to ensure wellness there is a need for quality and equitably distributed and accessible HRH.

1.3.3 The Health Sector Development Plan

The Health Sector Development Plan is part of the overall Health Sector planning framework. The health sector has defined seven areas of focus that include:

a) Governance and partnerships,

- b) Service delivery systems,
- c) Health information,
- d) Products and technologies,
- e) Health Workforce,
- f) Infrastructure, and
- g) Financing.

These investment areas are all inter-connected, and to attain the desired sector outcomes the Commission contributes to the investment area regarding health workforce.

During the period 2020/21 to 2024/25, HSC aims to recruit, manage HRH and establish partnerships that strengthen supported institutions for improved health service organisation through recruiting, recommending and placing skilled, motivated and service-driven workforce that will offer healthcare service needs of the population for the realisation of national healthcare service delivery performance targets.

1.3.4 The National Health Policy 2010

The goal of the second National Health Policy is to attain a good standard of health for all people in Uganda in order to promote healthy and productive lives. The priority amongst others, which the Commission is contributing to, is: "Addressing the human resource crisis" (page 14). The Commission Strategic Plan is developed in pursuance of this goal. The policy identifies strategies aimed at ensuring adequate and appropriate Human Resource (HR) for health service delivery as follows:

- a) Strengthen human resource planning in the health sector.
- b) Produce, recruit and retain more health workers with appropriate professional mix in partnership with the private sector.
- c) Review curricula and training strategies to enable health workers cope with emerging health problems, approaches and challenges.
- d) Re-define the institutional framework of health workers' training institutions including the mandate, leadership and coordination mechanisms among all stakeholders.
- e) Strengthen management and leadership skills at all levels in public and private sectors to ensure effective planning and efficient management of resources.
- f) Strengthen supportive supervision and performance management for both public and private health workers.
- g) Strengthen enforcement of professional standards and develop effective ways of increasing health workers accountability towards client communities.
- h) Ensure a fair and transparent professional and career development for all public and private sector health workers.
- i) Develop and implement a safe working environment to minimise health risk for the human resource and patients.
- j) Ensure provision of appropriate remuneration of health workers
- k) Ensure provision of decent accommodation for health workers at health facilities.

1.4 Linking the HSC Mandate to Global Health

Uganda is a member of the World Health Assembly, the supreme decision-and policy- making body for the World Health Organization. HRH is required to achieve global health and related goals.

1.4.1 Sustainable Development Goals

Health issues are part of the global agenda that is articulated in the Sustainable Development Goals. The HSC specifically contributes to "Goal *3: Ensure healthy lives and promote well-being for all at all ages*." Ensuring healthy lives and promoting the well-being for all at all ages is essential to sustainable development. Significant strides have been made in increasing life expectancy and reducing some of the common killer diseases associated with child and maternal mortality. Major progress has been made on increasing access to clean water and sanitation, reducing malaria, tuberculosis, polio and the spread of HIV/AIDS. However, many more efforts are needed to fully eradicate a wide range of diseases and address many different persistent and emerging health issues. It is therefore very important that the HSC strategic plan is implemented in order for it to efficiently and effectively recruit human resources for health.

1.4.2 WHO Global Code on Health Workforce

Uganda is a signatory to **The WHO Global Code of practice on the international Recruitment of Health Personnel** and expected to report on annually to World Health

Organization and the World Health Assembly. The Code was adopted following the "*Kampala Declaration*" on Human Resource Global Health Work force Alliance. The HSC considers the WHO Global Code of practice on the International Recruitment of Health Personnel, as this is very critical in implementing its mandate.

1.5 The role of the Commission in attainment of the national development agenda

The Commission contributes to the national development agenda through the recruitment and management of the necessary human resource for the health of the population as outlined in the Uganda Vision 2040 and other Government initiatives. To support the realization of these initiatives, the Commission will ensure the requisite skills mapping, recruitment and retention of skilled healthcare workforce to support the required health care services.

Specifically, the role of the Commission, as provided for in the Constitution is critical in the following: -

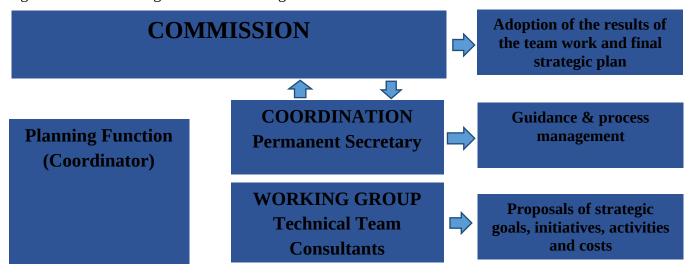
- a) advise the President in performing, in relation to the health service, his or her functions under article 172 of this Constitution;
- b) have power to appoint persons to hold or act in any office in the health service, including the power to confirm such appointments, to exercise disciplinary control over those persons and to remove them from office;
- c) review the terms and conditions of service, standing orders, training and qualifications of members of the health service and matters connected with their management and welfare and make recommendations on them to the Government;
- d) perform such other functions as may be prescribed by this Constitution or any other law

The Commission will adhere to the constitutional requirements in the discharge of its functions especially in appointments, disciplining and reporting.

1.6 The Strategic Planning Process

This section presents the manner in which the strategy development process was managed and the different roles and responsibilities of those involved in the process. The overarching goal of the planning methodology was to harness clear leadership and ownership over the process, the participation of a large number of different stakeholders within the process and the establishment of a feeling of common purpose. The figure below shows the process used for the development of the strategic plan.

Figure 1: HSC Planning Process for Strategic Plan 2020/21 -2024/25



The strategic planning process was overseen by the Commission and strategic plan for the entire institution was developed as a whole. Detailed planning was done by all departments and units in order to compile all parts of the HSC mandate. The strategic planning process entailed the participation of all Members of the HSC. The Permanent Secretary was key in defining the planning structure around which the strategic plan was developed. Departments and units defined the objectives related to their responsibility within the context of the overall institution's mandate and development priorities of HSC from which initiatives, activities and costs were derived.

The strategic planning process for the Strategic Plan involved three key steps, namely:

Step 1: Formation of the strategic planning team. In order to guide the Strategic Planning process, the Commission engaged the consultant and constituted a team composed of senior technical staff to guide the process and provide technical guidance.

Step 2: A review of past performance for the period 2015/16 to 2019/20. A terminal review and evaluation of the Third Five-Year Strategic Plan was undertaken. The objectives were to:

- 1. Determine the extent to which the strategic objectives set out in the Third Strategic Plan had been achieved.
- 2. Identify constraints and challenges encountered by the Commission during the implementation of the strategic plan and make recommendations.

The results of the assessment were applied during the development of the Strategic Plan.

Step 3: Development of the Strategic Plan 2020/21-2024/25. The formulation of the Strategic Plan involved: reviewing of documents, stakeholder consultations, consultation with HSC Technical Planning Team, and consultation with Members of the Commission. The information that was collected was used to develop objectives, strategies and identify activities to be undertaken. The draft Strategic Plan components were validated in meetings with the Members of the Commission and its technical team to ensure that all issues were addressed.

			
Phase 1: Planning Environment	Phase 2: Strategy Engagement	Phase 3: Institutionalisation	HSC
1: Executive Sponsorship & Inception Alignment meeting with Commission Executive sponsorship & project briefing Policy Analysis, Literature Review & Stakeholder Consultation Review of policies & guidelines Identification of gaps Review literature, models, best practices Consultation with interest groups	3: Strategy Formulation • Strategic Planning workshop • Presentation of outputs to HSC	4: Finalisation • Presentation to Commission and staff • Finalisation of the plan • Submission of the plan	
	nitoring & Evaluation		
 Executive Sponsorship Inception Report Gap analysis, literature & expectations 	OUTPUTS • Planning documentation • Strategic Plan	OUTPUTS • Strategic Plan submission	

1.7 Structure of this document

The HSC Strategic Plan 2020/21 – 2024/25 is organized as follows:

Chapter 1: Introductory chapter, which covers the institutional set up and the policy context of the Plan.

Chapter 2: Situation analysis – review of past performance, the major challenges faced and lessons learned during implementation of the Third Strategic Plan 2015/16-2019/20.

Chapter 3: Strategic thrust for the Strategic Plan 2020/21-2024/25 including the Vision, Mission, and Strategic goals, objectives, results, measures and targets.

Chapter 4: Financing the strategic plan.

Chapter 5: Implementation framework including the implementation arrangement, and

Chapter 6: M&E framework

CHAPTER TWO

2.0 SITUATION ANALYSIS

2.1 Introduction

The aim of this analysis is to provide a consensus of the current reality based on data and trends that influence HSC in order to describe the context within which the plan is developed and forms the basis for formulating strategic responses. The review involved:

- 1. Review of relevant literature including Vision 2040, NDPIII, HSDP, MDGs, Sustainable Development Goals, as well as documentation on International Health workforce management and Practice.
- 2. Critical success factor analysis to provide the backdrop against which HSC capability is measured and strategies formulated.
- 3. PESTEL analysis to identify the internal and external factors that pose a threat to operations or provide opportunities for the accomplishment of the Vision and goals. The external factors include political/policy factors, economic factors, social factors, technological factors and legal/regulatory factors.
- 4. Organisational capacity assessment conducted in groups during strategic planning workshops using various tools including McKinsey 7s Model, and SWOT Analysis. A brief description of each model is given below.
 - a) The McKinsey 7S Model recognizes the interdependence of seven business elements. It makes a distinction between the "hardware" of business success comprising strategy, structure and systems and the "software" made up of shared values, skills, staff and style. The presence of the soft elements enhances successful implementation of the strategy.
 - b) SWOT Analysis is a pictorial presentation of the key issues emanating from internal and external environmental scans.

The findings and discussion thereof are below:

2.2 Current Status of the Health Service Commission

The Health Service Commission was established in 1998 following the promulgation of the 1995 Constitution. The first Five-Year Strategic Plan 2005/6-2009/10 laid the ground to deliver on her mandate, through which the Commission consolidated itself by implementing various strategies and mechanisms to meet the demands of its clientele. Some of the strategies the Commission has been applying include: collaboration with stakeholders on human resources for health issues, advocating for improvement in the terms and conditions of service of health workers, carrying out support supervision to DSCs and health institutions and providing guidelines and necessary information to

all stakeholders. The Commission has been building the capacity of her Members and staff, acquiring the necessary tools and creating networks and partnerships.

a) Number of Institutions Supported

The number of institutions supported by HSC has increased since the beginning of the third strategic planning period. During the period 2015/16 – 2019/20, the number of institutions increased from 22 to 26 institutions. Presently, there are approximately 26 health care institutions in need of HSC support in addition to the 6 new cities, Ministry of Health (MOH), MoWT (Soroti Flying School), MoTWA (Crane Institute Jinja), Uganda Prison Services (Medical Services), District Service Commissions (DSCs) and the District Local Governments (Staff of Scale U2 and above). Since the beginning of the previous strategic plan, the number of HRH decisions has grown from 365 to 2000 which if properly managed can effectively contribute to Uganda's Vision 2040. All that is required is providing an enabling environment and effective performance monitoring for to contribute towards the delivery of the Uganda's healthcare goals.

b) Technical and Staff Capacity

Given the undoubted importance of healthcare, and thus HRH workforce, the need for effective oversight calls for improved reach and service delivery. To ensure availability of services as mandated, the HSC will need to explore strengthening institutional and workforce support by increasing technical support. Additional capabilities will be realised through leveraging technology and partnering with institutions to deliver services as appropriate.

The HSC grew significantly by creating an additional department and the approved staff establishment from 56 employees to the current 79 posts for the three departments. There was growth in the number of computers, online e-recruitment services, website, complaints and feedback services.

To increase the performance of health workforce, HSC will need increased funding from the Government; increased collaboration with stakeholders; increased exposure to other regulatory bodies; support from the Commission and the Secretariat, increase in the number of technical staff; strengthening HRH management reforms; and adoption of quality standards. HSC will also strengthen its monitoring and evaluation, performance management and reporting systems.

c) Process Time and Efficiency

The HSC has continuously reviewed its processes and procedures for providing technical advice, support supervision and addressing HRH management issues. There has been an increase in the number of issues handled per year over the past planning period. The Service Charter has also

improved service delivery. The HSC will improve client-focus and service quality to boost performance and HRH satisfaction.

d) Compliance of Supported Institutions

As a means of assisting supported institutions and District Local Governments to comply with reporting requirements, HSC will improve its tracking systems and improve stakeholder engagement and field review visits. Currently compliance levels for the submission of quarterly reports is low. The HSC still has capacity gaps if it is to effectively implement its mandate; competently advice the Government on HRH matters and facilitate an enabling environment for improved workforce performance to meet national development goals. The HSC will benchmark operations against other similar institutions to acquire best practices.

2.3 Review of the Third Strategic Plan 2015/16 to 2019/20

2.3.1 Achievements

The third HSC Strategic Plan 2015/16-2019/20 set out to address several pains, achieve different milestones and exploit opportunities that were identified in the organizational assessment exercise carried out. This section considers the key planned outputs from the Strategic Objectives of providing timely advice to H.E. the President and Government on matters relating to the state of the Health service, efficiently and effectively recruiting health workers to meet Uganda citizens' health needs, carrying out advocacy and making recommendations to improve the terms and conditions of service of the health workforce and enhancing the institutional capacity of the Health Service Commission to deliver on its mandate.

a) Timely advice to H.E. the President and Government on the state of the health service

Over 146 recommendations on medical specialists were made for appointment during the period. A number of engagements were made with a view of identifying and resolving issues affecting health workers with relevant Government bodies. The Commission ensured timely periodic reporting as required by the law.

b) Efficiently and effectively recruiting health workers to meet Uganda health needs

During the plan 2015/16-2019/20 period, over 1200 recruitments were effected in addition to over 1100 re-designation of human resource for health. Overall over 3500 human resource for health worker related cases were handled growing from 421 cases in 2015/16. The e-recruitment system was implemented and launched easing the paper handling work load and enabling on-time receipt and initial application processing.

c) Advocacy and recommendations to improve HRH terms and conditions of service

The Commission participated in fora and meetings whose agenda related to addressing issues associated with the terms and conditions of service for health workers. In addition, HSC presented a paper to Government in collaboration with the Inter-Commission agencies in relation to the terms and conditions of service of public servants.

d) Strengthening HSC institutional capacity

During the planning period, the Commission secured additional office space in addition to vehicles, office tools and equipment required to support staff perform requisite tasks. Commission Members and staff were trained in areas related to their work.

2.3.2 Implementation Challenges / Lessons Learnt

The HSC registered strong performance against stated objectives and is a stronger organization than before the third planning period. However, HSC experienced quite a number of challenges that hampered the realization of some stated Outputs. The magnitude of the HSC activities increased, operational needs increased and the inflexible budget allocations hampered some Outputs. Other challenges were as follows:

- a) Inadequate budget provision for key output areas hampered the implementation of some critical initiatives of the 2015/16 to 2019/20 plan such as support supervision and technical support. The Commission will need to strengthen its monitoring and evaluation capabilities to support tracking the implementation of HSC decisions by the institutions.
- b) Delay in deployment of common cadre staff against vacant posts at the Commission has affected implementation of planned initiatives. Staffing needs strengthened to match the growing health work force management and oversight needs.
- c) Increase in the wage bill for Health Institutions without a corresponding increase in the recruitment budget of the Commission is misaligned to the sector strategies.
- d) Inadequate office space and the high cost of rent calls for continued pursuance of a permanent home for the Commission.
- e) Inadequate transport for the Members and staff of the Commission hampers travel for core Commission support supervision and technical support.
- f) High numbers of applicants will continue to increase the cost and time of recruitment.
- g) Failure to attract applicants by some positions and stations including District Health Officers and Assistant District Health Officers will require a multi-stakeholder approach.
- h) The increasing number of Referral Hospitals, Districts and newly created cities that the HSC has to provide with technical support has increased workload.
- i) Poor alignment of recruitment plan to the planning
- j) Non growth of the public sector
- k) Government not providing wage at all times to Districts besides existing vacancies
- l) Payment/salaries still low for health workers

2.4 External Environment Analysis

HSC needs to appreciate trends and developments in the external environment in order to position the organisation favourably. The external environment analysis covers external factors such as political, economic, social and technological.

2.4.1 PESTEL

The PESTEL analysis is an environmental scan for factors impeding or supporting HSC's operations and strategy as well as ensuring a fit between operations and the external environment. Understanding the environment is critical in shaping the future of HSC. Key developments in the environment can be categorized as Political, Economic, Social, Technological, Environmental and Legal factors.

A. Political Factors

These are political or Government Policy factors that pose threats or provide opportunities for HSC. The political dynamics that will be prevailing in the country during the plan period will affect the attainment of set goals. The following factors will impact the future of its operations:

- a) Government policies and programmes such Vision 2040, Decentralisation and the Health Sector Investment and Strategic Plan initiatives that provide opportunities for HSC;
- b) National Development Plan provides an opportunity for strengthening healthcare workforce;
- The continued creation of administration units like new District Local Governments, Cities and municipalities will create new healthcare facilities and HRH related workload and the need for additional budget support;
- d) Global frameworks and initiatives which provide opportunities and support for healthcare workforce; and
- e) Continued political goodwill and increased Government support to the health sector.

B. Economic Factors

These are macro-economic factors that provide opportunities or pose threats for HSC. The performance of the economy during the plan period will have a bearing on the adequacy of financial resources available to support the implementation of the Strategic Plan. The recent COVID-19 pandemic has led Government to review healthcare strengths and preparedness in face of healthcare hiccups. Nations worldwide will seek to strengthen their healthcare capabilities of which human resources are critical. It is anticipated that Government policy will shift towards diversification of health care capabilities. There are opportunities for increasing the financial support to the health sector and this will rhyme well with HSC plans. There is continued economic growth though the number of poor is also still high. Economic aspects that will affect the HSC include:

- a) Government support for the health sector will include strengthening human resources;
- b) Infrastructure growth and increased number of new healthcare facilities;
- c) Post-COVID-19 global economic situation will impact heath sector spending.

C. Social Factors

The social factor that provide opportunities or pose threats include:

- a) There is growing demand for healthcare services and by extension healthcare workforce due to the growing education and household needs;
- b) Population growth provides opportunities for the health sector and thus HSC; and
- c) Increasing communicable diseases.

D. Technological Factors

There is a growing influence of technology in everyday life. Technology offers new opportunities for better ways of performing activities. The use of ICT is recognized as a major vehicle to accelerate economic development and facilitate effective service delivery. The following opportunities accrue from technology:

- a) Computers systems have become more powerful and affordable, and create opportunities for automation of some HSC operations and as well as data management, archiving and storage;
- b) Availability of human resource support systems has increased the prospects for IT application to HSC;
- c) Availability of technology solutions will enable HSC in partnerships, provision of services and technical support.

E. Environmental Factors

A conducive and supportive work environment enhances the output of an organization. Climate change, occupational safety, health, security, waste and pollution management are some of the environmental factors that are likely to affect the operations of the Commission during the plan period.

F. Legal factors

Changes in legislations and increased litigations are some of the legal factors that may impact on the Strategic Plan implementation.

The implication of the above analyses is that HSC has to continuously monitor the interplay of the above environmental factors to ensure that they don't negatively impact its overall vision.

The implementation challenges above necessitated the analysis of the strengths, weaknesses, opportunities and threats of the Commission. The environment under which the Commission operates is influenced by both internal and external factors. Analysis of these factors is crucial in setting the strategic direction of the Commission in the next five years. The internal factors are the strengths and weaknesses, and the external factors are the threats and opportunities.

2.4.2 SWOT ANALYSIS

Based on our Mission, Vision, Values and the operating environment, HSC will improve its ability to realize the vision by leveraging its opportunities and strengths (enablers) and resolving the threats and weaknesses (pains) that can hinder ability to deliver the Commission value proposition. A SWOT analysis was therefore done to evaluate the strengths, weaknesses, threats and opportunities of the Commission. The results of the SWOT analysis are shown in Table 2.

ASSESSMENT OF THE STRENGTHS, WEAKNESSES, OPPORTUNITIES AND THREATS

Figure 2: SWOT Analysis for Strategic Plan 2020 -2025

- o An independent Constitutional body
- O Strong and experienced leadership & Governance
- o Goodwill from the Health Sector
- O Committed team
- O Clearly defined mandate
- o Functional structures & systems
- o Experience in discharge of HR function

- Inadequate funds
- O Insufficient number of employees compared to the needs
- O Weak data management
- O Inadequate ICT capabilities
- O Inadequate results monitoring and an evaluation system
- O High rent cost
- O Inadequate collaboration and partnerships



- O Increasing number of institutions for support
- o Potential for partnerships
- Ongoing drive to strengthen health sector
- o Supportive constitutional dispensation
- o Commission credibility with institutions
- o Growing skills and HR experience
- O Partnership linkage with other institutions
- o Advancement in technology

- o Deficits in some specialisations
- O Low motivation for some posts
- o Inadequate social protection schemes
- o Inadequate remuneration for cadres
- Low active workforce
- O Vulnerability of sector to labour action
- o Inadequate wage allocations
- o Escalating wage bill
- O The attraction of private work
- O Disparities in terms and conditions of service
- O Health worker environment

2.4.3 Stakeholder Analysis

Stakeholder analysis was undertaken to take into account the interests and expectations of the Commission and its stakeholders. This involved taking an inventory of all parties that have a stake in the work of the Commission. The table below gives the summary of the stakeholder analysis.

Table 1: HSC Stakeholders

Stakeholder	Functions of Stakeholder	Stakeholder Expectation	What the Commission should do to meet expectation	What Stakeholder should do to Assist Commission
Ministry of Health	Provide support in the enactment of the relevant Policies and legislation. Making submissions for action by the Commission. Deployment of health workers recruited by the Commission. Setting standards for health care and HRH.	Timely recruitment of health workers and HRH decisions. Monitoring.	Implementation of mandate, compliance with ministry plans, support and implementation of ministry plans	Support in making relevant policies, proper communication on policy issues from the Government
Health Care Professional Organisations	Ensure professional standards and integrity for institutions and health care workers, Support continuous professional development for healthcare workforce, Collaborate with professional associations in the enforcement of professional code of conduct and practice. Involvement in policy making.	To ensure institutions and health care workers meet expected standards of Professional practice.	To advise them on institutions and health care workers that flout professional standards, to set and advise institutions and health care workers on professional standards.	Update the Commission on professional standards and practices, Continuous Professional Development, Promote professionalism, Enforce compliance with professional code of conduct and practice. Participate in policy making.
Health Institutions	Effective implementation of mandate. Make submissions for Commission action. Submit quarterly reports to the Commission, promote best practice. Comply with the legal and regulatory framework and reporting requirements. Give	Efficient support services, accountability and integrity. Partnership and collaboration.	Provide efficient services, ensure accountability, integrity and an enabling regulatory, legal and policy environment.	Comply with the HSC Act 2001 and its Regulations, participate in relevant forums organized by the Commission, give feedback and apply best practices in their operations.

	feedback on Commission services.			
Health Care Workforce	Offering clinical patient management services according to their professional oath and conducting research in improved services.	Efficient and effective Commission services, fairness and the exercise of equity for available job opportunities, and in appointments, promotions and distribution of training opportunities, good governance and ethical behaviour of the Commission.	Advocacy and collaborations for conducive work environment, just reward, career development, recognition and motivation system. Professionalism and fairness in dealings.	Qualified persons will apply for jobs when they are advertised, comply with regulations and guidelines of the Commission, file appeals and petitions, participate in vetting process for appointments.
Parliament	Report on the discharge of the Commission's mandate. Receive and debate issues facing the sector on the floor. Allocation of resources to meet strategic objectives.	Allocate adequate funds for Commission's operations and strategic objectives. Enact legislations and regulations to support Commission's functions. Information sharing, partnership and collaboration.	Share information and be willing to participate in partnership and collaboration.	Offer technical support, share information and be willing to participate in partnership and collaboration.
Ministry of Public Service	Provide policies and guidelines on Human Resource Management	Adherence to approved structures and terms and conditions of service when appointing health workers.	Review the staff establishment for Hospitals and Local Governments.	Make proposals for review of staff establishment and terms and conditions of service.
Ministry of Finance Planning and Economic Development	MoFPED tracks financial flows to the Commission and monitors inputs, outputs and progress of implementation of Government programmes and projects included in annual budgets.	Through Performance Contracts, MoFPED obliges the Commission Accounting Officer to report against commitments made in the annual Performance contracts.	Quarterly and annual performance and accountability reports.	Release of appropriated resources.
Ministry of Education and Sports	To oversee education at all levels and ensure a population with	Feedback on knowledge and skills gaps and current specialist	Share human resource gaps and	Review and improve standards, curricula and education to

	knowledge and skills to meet current and future development needs	gap and projections for the future	knowledge gaps	strengthen human resources
National Council for Higher Education	To assess, oversee and support higher education at University and other tertiary education institutions	Quality programmes for skilled graduate cadre	Provide information on skills needs for all cadres	To approve curriculum aligned to prevailing and future development needs
Academic, Training and Research Institutions	To provide linkage between the academia and the health service, Facilitate internship opportunities, Provide complimentary data and information, Partnership in research and policy formulation	Quality programmes and graduates of all cadres	Provide feedback and be engaged in programme review	To align academic curriculum to the demands of the labour market, Share relevant research findings, To uphold the values and principles in Articles 172, Provide training opportunities to healthcare workers
Office of the Prime Minister	Assesses performance of the Commission against key objectives outlined in the National Development Plan, and the Plan.	Oversight and advice for improved health workforce performance.	Timely decision-making advice and reporting. Professionalism and discharge of mandate.	Timely processing of requests, improved collaborations and oversight.
Other Ministries and Government	Partnership, collaboration and relevant technical support	Information sharing	Timely delivery of services and information	Understand the Commission's mandate, consult the Commission on issues affecting its mandate, timely information on Government policies
Development partners	Prudent management of public resources. Ethical conduct Transparency and accountability.	Support the strategic initiatives of the Commission.	Implementation of strategic activities supported by Development Partners.	Regular consultations and engagements. Cooperation and partnerships Support Commission programmes and projects.
Regional and International Bodies	Cooperation, collaboration and partnership, Structured framework for engagement and collaboration.	Promotion of regional and international standards for HRH.	Compliance to regional and international standards regarding HRH recruitment.	Benchmark for best practices, Share knowledge and experiences, Exchange programmes.
Labour Unions	Protect the interest and rights of	To uphold fair labour practices.	Engagement regarding the	Uphold and respect the

	healthcare workforce.	Advocacy for the review of	review of terms and conditions	Commission's mandate, Uphold
		terms and conditions of service.	of service of HRH.	the rule of law.
Public	Feedback on Commission services.	Efficient services, accountability	To provide efficient services.	Cooperate with the Commission
		and integrity from the		and provide feedback.
		Commission.		
Media	Openness, transparency and ease of	Publicise the work of the	Provide information periodically	Accurate, objective and fair
	access to information,	Commission.		reporting.
	Communication strategy.			

The table below gives the summary of internal stakeholders and their functions, roles and expectations.

Table 2 : HSC Internal Stakeholders

Commissioners	Provide strategic direction,	Secretariat expected to	Provide timely reports and	Commitment, integrity and
	relevant policy, approve annual	implement the Strategic	accurate information to the	professionalism in handling the
	workplans and ensure	Plan and other relevant policies.	Commission.	business of the Commission.
	implementation of strategic plan	Adequate funding and timely		
	procedures and policies.	disbursement every year from		
		GoU.		
Commission Staff	Implementation of the	Provide a conducive work	Provide a conducive work	Carry out their duties with
	Commission strategic plan and	environment, just reward, career	environment, just reward, career	diligence, efficiency, integrity and
	Mandate.	development, recognition and	development, recognition and	professionalism.
		motivation system.	motivation system.	

2.5 Internal Environmental Analysis

The McKinsey 7S Model which recognizes the interdependence of seven business elements was used for internal environment analysis. It makes a distinction between the "hardware" of business success comprising strategy, structure and systems and the "software" made up of shared values, skills, staff and style. This analysis covered a wide array of dimensions including: strategy, structure, systems, style/ leadership, staff, shared values, skills, resources and business model. The detailed findings per dimension are:

2.5.1 Strategy

HSC is currently guided by the Third Strategic Plan 2015/16 - 2019/20. The Plan contains Strategic Objectives in alignment to the HSC Act 2001. The plan was used to inform the activities of the Commission over the past five years of implementation.

2.5.2 Structure

An organisational structure provides a framework within which HSC services are delivered. HSC structure was reviewed in light of operations and strategy leading to the creation of the third department. The structure has worked well as illustrated by the performance reports thus far. The structure comprises the Commission and HSC Secretariat.

A. The Commission

a) Membership

The Health Service Commission consists of a Chairperson, Deputy Chairperson and five Members.

Members are:

- 1. Dr. Pius Okong Chairperson
- 2. Dr. Christine Mwebesa Deputy Chairperson
- 3. Prof. Medi Kawuma Member
- 4. Mrs. Irene Cheruto Akena Member
- 5. Dr. Apollo Karugaba Member
- 6. Ms. Ruth Frances Atala Member
- 7. Mr. Seale Anabo Anguma Member

b) Roles of the Chairperson, Deputy Chairperson and Members of the Commission

The implementation of the Plan will be supervised by the HSC under the leadership of the Chairperson, Deputy Chairperson and Members of the Commission in close collaboration with the key stakeholders. The Chairperson and Members of the Commission will be responsible for:

- i. Providing the strategic leadership necessary to ensure effective and efficient implementation of the strategic plan;
- ii. Securing the commitment and support from the executive and legislature for effective championing and execution of the plan;
- iii. Working together for cultivating and maintaining mutually reinforcing corporate relations to protect and promote the responsibilities of the Commission.

B. Secretariat of the Commission

The Health Service Commission has a Secretariat headed by the Permanent Secretary/Secretary to the Commission who is assisted by three Heads of Department namely the Undersecretary Finance & Administration, the Commissioner Human Resource Advisory Services and the Commissioner Recruitment and Selection Systems. By June 2020 the Secretariat had 50 staff in post out of 79 approved posts.

a) Roles of the Secretary

The Secretary shall be responsible for:

- i. Providing technical and administrative leadership to the HSC Secretariat that is charged with the operations of the Commission;
- ii. Monitoring the implementation of the strategic plan, production of the required reports and organising review meetings;
- iii. Preparing and submitting to the Health Sector Working Group and the OPM both outputs and financial reports on a quarterly basis for monitoring and evaluation of implementation.

The functions or the three Departments are as follows:

b) Finance and Administration

The Department provides administrative support services and resources to facilitate the work of the HSC in implementation of its mandate and programmes. It ensures timely resource mobilization, proper expenditure and accountability for resources according to the work plan of the Commission.

The key functions of Finance and Administration Department include:

- i. Resource mobilization:
- ii. Commitment control, financial reporting and accounting;
- iii. Human resource management of the Secretariat and welfare of the Members and staff of the Secretariat;
- iv. Office accommodation, management and supervision;
- v. Procurement, management and disposal of assets.

c) Human Resource Advisory Services

This Department is responsible for operations for ensuring appointment and Human Resource for Health (HRH) issues in the Health Sector for the institutions under the jurisdiction of HSC; handling HRH management cases; organizing support supervision visits and technical support to Districts, DSCs and health institutions and any other matters related to the management of HRH.

The key functions of the Department are to:-

i. Organize and coordinate competitive recruitment and selection of human resource for the health institutions under the Central Government;

- ii. Offer technical guidance, support supervision and outreach services to the National Referral Hospitals, Regional Referral Hospitals, Local Governments and District Service Commissions;
- iii. Foster and promote ethical conduct of health workers;
- iv. Handle regular submissions on appointments, confirmations, study leave, discipline, retirement and any other human resource management matters for health institutions under the jurisdiction of the Commission;
- v. Review of Guidelines for the Recruitment of Health Workers in Local Governments.

d) Recruitment and Selections Systems

This Department is responsible for operations ensuring online application and administration of selection examinations under the jurisdiction of HSC, Districts, DSCs and health institutions and any other matters related to recruitment and selection of HRH.

The key functions of the Department are to:-

- i. Design appropriate selection systems and examination methods for the Health Service.
- ii. Fully operationalise and maintain the e-recruitment system/ selection.
- iii. Continuously review, update examination materials and maintain examination database
- iv. Periodically update job profiles on the e-recruitment system.

2.5.3 HSC Organisation Structure

While the current structure has generally served its purpose, certain challenges have been observed in light of current operations and the requirements of the Strategic Foundations and High-level Goals. The challenges are:

- i. The positioning of ICT within the overloaded Department of Finance and Administration compromises its role as an enabler in the work of HSC. This however is a standard across Government Institutions.
- ii. The one person Planning Unit is limited to support effective Monitoring and Evaluation, and tracking progress and reporting.
- iii. Unfilled positions impede service delivery and accomplishment of Vision and Goals.

2.5.4 System

HSC interacts with the institutions and entities identified in the stakeholder analysis while also offering outputs in line with its mandate.

2.5.5 Shared Values

The values are aligned to the core values as presented in section 3.2.4.

2.5.6 Staffing and Skills

Delivery of mandate and accomplishment of strategic objectives requires adequate staff with requisite competencies. Sustainable provision of quality healthcare depends on a carefully selected and

nurtured talent pipeline. HSC will continue to strengthen its capacity to deliver its objectives by supporting and developing its staff.

CHAPTER THREE

3.0 THE STRATEGIC DIRECTION

3.1 Introduction

This section articulates the strategic issues that HSC plans to address in order to discharge its mandate. The strategic issues are derived from the findings of the review of the third Strategic Plan 2015/16 – 2019/20, the SWOT analysis and the contextual framework. The strategic objectives have been developed aware of the strategic issues and will seek to address the weaknesses and minimise the impact of the identified threats. Each of the strategic issues will be addressed by strategic objectives which will then be monitored and evaluated against specific outputs and expected Outputs. These objectives and outputs and the requisite activities are also outlined herein.

3.2 Strategic Framework

The strategic framework for HSC is based the NDPIII which defines the national goals, strategic objectives, programmes and interventions to be pursued during the period 2020/21 to 2024/25.

3.2.1 Mandate

The Commission was established in 1998 by an Act of Parliament and derives its mandate from Article 169 of the 1995 Constitution of the Republic of Uganda; section 56(3) of the Local Government Act, 1997 and, the HSC Act, 2001 section 25 (2). A mandate outlines the formal expectations regarding the functions that HSC is supposed to fulfil. The mandate of the HSC is to appoint, confirm, promote, and review the terms and conditions of service, training and qualifications of health workers and to foster professional and work ethics, and exercise disciplinary control over the health workers under its jurisdiction.

3.2.2 Functions and Powers of the Commission

The functions of the Commission are as set out in Article 172 of the Constitution. The Commission makes annual appraisals to Parliament and deals with the peculiarities or unique issues of the health workers.

The functions of the Commission are as set out in Article 172 of the Constitution include the following:

a) Advise the President in performing, in relation to the Health Service, his or her functions under article 172 on the Constitution:

- b) Have power to appoint persons to hold or act in any office in the health service, including the power to confirm appointments, to exercise disciplinary control over those persons and to remove them from office;
- c) Review the terms and conditions of service, standing orders, training and qualifications of members of the health service and any other matters connected with the management and welfare and make recommendations on them to government;
- d) Perform such other functions as may be prescribed by the Constitution or any other law.

The HSC jurisdiction covers Central Government Health Institutions which include:- Ministry of Health, National Referral Hospitals, Referral Hospitals, Regional Referral Hospitals, Uganda Blood Transfusion Services. In addition, the Commission provides technical support and support supervision to District Service Commissions (DSCs) and Local Governments on matters relating to HRH management such as recruitment of health workers.

HSC has a well-defined governance and management structure that promotes service, initiative and accountability. The structure is made up of seven full-time Members that include a Chairperson and Deputy Chairperson. The Commission Secretariat is headed by the Secretary as the Responsible Officer. It comprises three departments namely: Finance and Administration: headed by an Undersecretary; and Human Resource Management Department and the Recruitment and Selection Department, each headed by a Commissioner.

3.2.3 Vision

A vision statement paints a compelling picture of where the Commission aspires to be in the future.

The Vision of the Health Service Commission is to be "a fully resourced health workforce that is responsive, efficient and effective in Uganda's socio-economic transformation process".

3.2.4 Mission

The Mission of the Health Service Commission is "to build a fundamentally strong and competent human resource base for efficient and effective health service delivery". The Mission is anchored on the following pillars that are aimed at enabling the realization of the vision:

- a) HSC aspires to reach and support all institutions according to its mandate.
- b) HSC will strengthen its operational capacity, services and tools.
- c) HSC will continue to engage in initiatives that empower the healthcare workforce.

3.2.5 Core Values

In order to deliver on the Mission and attain the Vision, the Commission espouses certain Values that guide the conduct of the leadership and staff. We commit to:

Table 3: HSC Core Values

VALUE	BEHAVIOUR
Independence	Operate independently and make decisions
independence	Resist undue pressure when carrying out duties
Merit	Recognise and reward service, achievement and dedication.
Wierit	Recruit and select candidates on merit.
	Exercise responsibility, respect, good judgment, and team spirit
Professionalism	Use scientific principles in carrying out work
	Abide by professional code of conduct
	Operate with a high sense of moral and ethical standards
Total gradus	Demonstrate commitment to doing what is right and ethical
Integrity	Place interest of organisation above all else
	Promote openness in daily activities
Confidentiality	Maintain privacy throughout and beyond processes
Confidentiality	Keep confidential information confidential
Twonen amones: 0-	Commit to account
Transparency &	Operate in an open manner
accountability	Accept consequences of their decisions

These values will be inculcated among staff and be seen to be lived with leadership providing exemplary behaviour. The values will also be incorporated into the performance management system.

3.3 Current Strategic Issues that inform the strategic plan 2020/2025

The review of the Strategic Plan 2015/16- 2019/20 revealed certain gaps and challenges faced by HSC during the strategic plan implementation period. These serve as basis in the formulation of the Strategic Plan framework. This section presents a summary of the identified gaps and challenges based on Policy Analysis and HSC Assessment, Literature Review, and Stakeholder Consultation.

a) Advocacy and Health Workforce Issues

Need for harmonized and integrated action plan with other Key Stakeholders. The HSC should work closely with the Ministry of Health, Ministry of Public Service, Ministry of Finance
 HSC FIVE YEAR STRATEGIC PLAN 2020/21-2024/25
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Planning and Economic Development and all supported institutions to have a HRH improvement plan for a more holistic and integrated plan to address both performance and motivation interventions to include monitoring and evaluation of their effectiveness.

- 2. *Insufficient advocacy campaigns on HRH improvement*. Advocacy for improvement of working environment and conditions of service still need to be strengthened. Other areas of concerns include hard to reach stations, comparison with other institutions, and specialist differentials should be addressed.
- 3. *Need for coalition-building with supported institutions and workforce.* There is a need to enhance partnership mechanisms and corresponding capacities through multi-sectoral actions to harmonize efforts and handle issues that cannot be addressed by HSC alone. This will also support tracking of commission decision at all levels for improved implementation.
- 4. *Developing advocacy concern priorities that need to be addressed.* With limited budgets allocated, there is a need for HSC to list periodic advocacy priorities to be pursued during the planning period.
- 5. *Need for review of training and qualifications for workforce.* There is a need to continuously review and improve the training, skills and qualification for various positions and cadres at all levels.

b) Capacity Building

- 1. *Need for increased input into capacity building activities for health workers*. Although there are training programs for HRH workforce, the training programs is not sufficiently coordinated and aligned with national healthcare needs, capacity building activities do not match the gaps. There is a need to engage in collaborations that increase training programs for health workers; use of information technology for technical know-how (e.g. online and tele-partnerships).
- 2. *Maximizing technology for recruitment*. The HSC should acquire and strengthen online recruitment technologies to maximize technology for service delivery.

c) Healthcare Financing

- 1. *Limited budget allocations*. Government allocations have not grown at the same rate as service needs. Limited budget and resources has impaired HSC activities in the delivery of its mandate.
- 2. *Need to tap other funding sources for strategic plan implementation.* Mobilizing other sources, not just the public sources, for activity implementation is still limited in the current initiatives.

d) Policy Development and Regulation

1. Existing policies on HRH development and motivation need improvement. Existing policies do not support effective and efficient management of HRH workforce due to the different actors with different mandates. There is a need to amend/update/attune existing policies with current situation; need to encourage multi-sectoral participation in policy development and implementation.

e) Surveillance, Monitoring, and Evaluation

- 1. *Problem on the data bases*. There is a need to intensify research to keep abreast of the growing needs of a competent and motivated HRH workforce; develop and strengthen the HRH strategic database and information systems database as an important component of HSC services for effective advice to government and stakeholders.
- 2. *Implementation of M&E systems*. Although HSC designed an elaborate M&E tool, it is yet to be fully implemented thus limiting the capacity to analyze and measure the HRH workforce status needs and aiding the implementation and assessment of performance.

3.4 Linking HSC Plans to NDP III Programmatic Plans

The HSC developed its strategic plan following its mandate, the NDP, the Global HRH Plan, the Health Sector Development Plan II, and the aforementioned gaps and issues. Furthermore, the HSC constructed its strategy map around the **core values**, **vision** and **mission**. To execute its mission and achieve its vision in five years, the HSC identified **strategic objectives (SOs)** along with the result areas. The SOs are designed to synergize and complement each other for better HSC Outputs in resolving the strategic issues and addressing strategic questions of:

- 1. Inadequate human resources for health numbers based on international standards.
- 2. Growing workload due to staffing gaps and new disease patterns.
- 3. Inadequate resources to support fulfillment of HSC mandate.

3.5 Strategic Goals, Objectives and Results

To deliver on its mandate the Commission has identified the following strategic goals and key results reflect the breakdown of the Mission and Vision into actionable focus areas adopted for the period 2020/21-2024/25.

The HSC will focus on the following goals (related NDP III objectives are in brackets) in the next five years;

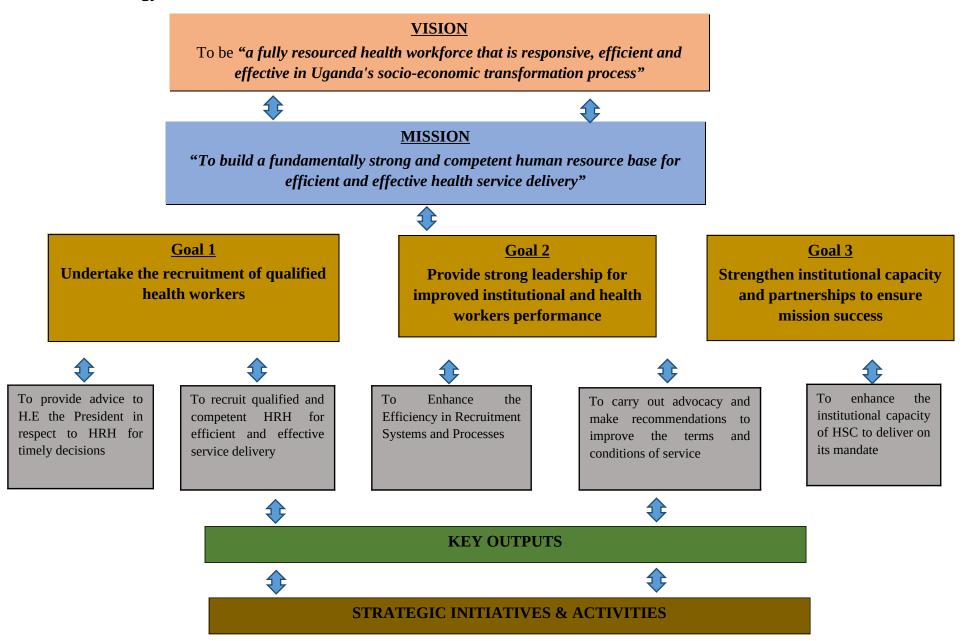
- 1) Undertake the recruitment of qualified health workers; (Improve access and quality of health services).
- 2) Provide strong leadership for improved institutional and health worker performance; (Institutionalise Recruitment Planning).

3) Strengthen institutional capacity and partnerships to ensure mission success. **(Enhance partnerships that increase resource mobilisation).**

Objectives can be defined as measurable deliverables or achievements with specified timeframes. HSC has set five (5) strategic objectives to enable attainment of the above goals. It must be noted that the objectives support National Development Plan (NDP) objectives and are in line with the Strategic Health Investment Plan.

The main thrust of the strategic plan is addressing the availability of appropriate and equitably distributed health workers, attraction and retention of required health workers, improving of institutional and health worker performance, and training capacity building and development of the Health Workforce.

3.5.1 The HSC Strategy Framework



3.5.2 Health Service Commission Strategic Objectives, Outputs and links to NDP III

During the period 2020/21-2024/25, HSC will pursue strategic goals defined based on all of the situation analyses and the resulting key issues. The strategic goals were obtained from the issues identified. HSC anchored its strategic objectives on the current situation analysis (SWOT) and the projected industry trends. The following table provides a detailed presentation of what HSC intends to achieve over the planning period.

Table 4: Strategic Objectives, Outputs and Performance Measures

NDPIII Objective: Increase productivity, inclusiveness and well-being of the population

NDP III Programme: Human Capital Development **Programme Objective:** Improve population health, safety and management

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: Human resources recruited to fill vacant posts

HSC Objective 1: To provide advice to H.E the President of Uganda and Government in respect to HRH for timely and strategic decision making

		Performance	Target					Responsible
Outputs	Indicators	Measure	20/21	21/2 2	22/23	23/24	24/25	centre
1.1	HRH staffing needs established by facility and specialist category	Annual Assessment report	1	1	1	1	1	C/HR & AS
Recommendations on recruitment of health workers to	HRH database developed	% of updated database		40	60	70	80	C/HR & AS
H.E the President submitted.	Health workers at U1SE, HODs and specialists recommended to H.E the President for appointment.	Number of recommendations for appointment	40	40	50	60	65	Secretary
1.2. Human resources for health	Timely reporting and status reports on	District Service Commission compliance rate (%)	40	45	50	60	70	C/HR & AS
issues reviewed and documented	HRH Issues	Quarterly HRH issues report	3	4	4	4	4	C/HR & AS

NDPIII Objective: Increase productivity, inclusiveness and well-being of the population

NDP III Programme: Human Capital Development | **Programme Objective:** Improve population health, safety and management

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: Human resources recruited to fill vacant posts

HSC Objective 2: To recruit qualified and competent human resources for health for efficient and effective health service delivery

Output	Indicator	Performance	Targets				Responsible	
Output	indicator	Measure	20/21	21/22	22/23	23/24	24/25	centre
2.1. Recruitment guidelines for Central	Recruitment guidelines for health Institutions developed	% level of completion of guidelines	50	100				C/HR & AS
Government health Institutions in use	Recruitment guidelines disseminated and implemented	% of institutions using guidelines			100			C/HR & AS
2.2. Health workers	Annual Recruitment Plan developed and implemented	Annual recruitment plans	1	1	1	1	1	C/HR & AS
attracted, recruited and retained	Number of posts to be filled annually.	% of posts declared filled	65	70	75	80	85	C/HR & AS
2.3. Recruitment Guidelines for LGs	Revised HSC recruitment	% level of completion of guidelines		50	100			C/HR & AS
updated and disseminated.	Guidelines developed and implemented.	% of institutions using guidelines			30	50	70	C/HR & AS
2.4. Technical support to Districts& DSCs	Number of LGs& DSCs provided with Technical	# LGs& DSCs provided technical support annually	40	40	40	50	60	C/HR & AS
provided	support	# of LGs& DSCs interviews conducted	40	40	40	50	60	C/HR & AS

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: Human resources recruited to fill vacant posts

HSC Objective 2: To recruit qualified and competent human resources for health for efficient and effective health service delivery

Output	Indicator	Performance Measure			Responsible centre			
2.5. Achieve improved communication and information flow to stakeholders	Timely communication of HSC minutes extracts to user institutions ensured	% effected 2 weeks after the commission meeting	40	40	40	50	60	Secretary
	Quarterly Commission engagement sessions held	# HSC ordinary meetings held	4	4	4	4	4	Secretary
	Use of website improved	% of candidate notification letters issued on email	70	80	90	100	100	C/HR & AS
		% of interview results published on the Website	75	80	90	100	100	C/HR & AS

NDP III Programme: Human Capital Development **Programme Objective:** Improve population health, safety and management

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: E-personnel recruitment, performance management system developed

Output	Indicator	Performance			Targets	;		Responsible
Output	Indicator	Measure	20/21	21/22	22/23	23/24	24/25	centre
3.1. E-	E-Recruitment utilised to receive and screen applications	% of applications received online	50	50	50	70	80	C/R&SS
recruitment processes and systems	E-Recruitment used to administer aptitude and other preliminary candidate screening	% # of recruitment based on e-system	30	40	60	60	60	C/R&SS
strengthened	E-Recruitment utilised for conducting interviews	# of e-interviews	10	10	10	10	10	C/R&SS
3.2. Increase the number of	Number of ERS reports generated	# of ERS hubs established and maintained	6	12	18	18	18	C/R&SS
ERS hubs established	Number of posts to be filled annually.	% of posts declared filled	65	70	75	80	85	C/R&SS
3.3. Administer	Reduce the time taken to realize Report after Examination	# of days taken to realize Report	5	2	2	1	1	C/R&SS
written exam online	Increase the Districts supported to conduct written exams	# of ESA reports	40	40	50	50	70	C/R&SS

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: E-personnel recruitment, performance management system developed

Output	Indicator	Performance			Targets			Responsible
Output	mucutor	Measure	20/21	21/22	22/23	23/24	24/25	centre
3.4. Electronic Document Management System Implemented		% Completion of Concept paper for EDMS	50	100				US/F&A
	EDMS procured, Installed and used	Procurement of EDMS application & Equipment						US/F&A
		Training report						US/F&A
	E-Records system procured & installed	Installation and user report						US/F&A
3.5. E- Records	Digitization & Archiving of data	Reduction in the time taken to access and retrieve records						Digitization schedule US/F&A
system developed and implemented	Use of website improved	% of notifications issued on email	70	80	90	100	100	C/R&SS
		% of interview results published on the Website	75	80	90	100	100	C/R&SS
3.6 On-line	Online meeting Application procured &	User requirements						C/R&SS

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: E-personnel recruitment, performance management system developed

Output	Indicator	Performance			Responsible			
		Measure	20/21	21/22	22/23	23/24	24/25	centre
meeting Application developed	Installed	Procurement & Installation of Application						US/F&A
	Training users	Training report						C/R&SS US/F&A

NDP III Programme: Human Capital Development | **Programme Objective:** Improve population health, safety and management

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output:

HSC Objective 4: To carry out advocacy and make recommendations to improve the terms and conditions of service of the health workers

Output	Indicator	Performance Measure			Targe	t		Responsible
Juiput	211414414	T CTTOTTIME TITE OF THE	20/21	21/22	22/23	23/24	24/25	centre
4.1	Position papers produced on human resources for health sector issues.	Number of papers annually	1	1	1	1	1	C/HR & AS
Recommendations to improve health	HRH engagement survey conducted and shared.	% of updated score	65	70	75	80	80	C/HR & AS
workforce terms and conditions of service made to Government	conditions made	Number of recommendations reports produced	1	1	1	1	1	C/HR & AS
	Annual consultative sessions and field studies conducted	# of recommendations	1	2	3	3	3	C/HR & AS
4.2 Human resources for health issues	Decisions on confirmations Redesignations promotions disciplinary procedure handling	# of submissions from health institutions received and reviewed	1000	1100	1200	1300	1100	C/HR & AS
reviewed and documented	management of human resource for health made.	# of disciplinary and hearings held	50	45	40	40	40	C/HR & AS
4.3 Achieve a clear message about HR aspects to realise the commission mandate	9	# of sessions and workshops for reports/ concept notes on issues	4	4	4	4	4	C/HR & AS

NDP III Programme: Human Capital Development **Programme Objective:** Improve population health, safety and management

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: Institutions and facilities strengthened and equipped for effective service delivery

Outputs	Indicator	Performance	Target	s				Responsible
Outputs	Indicator	Measure	20/21	21/22	22/23	23/24	24/25	centre
5.1. HSC planning and monitoring systems strengthened implemented Final Budget Estimated submitted Monitoring and evaluation implemented	Plans and budgets developed & implemented	Timely budget Framework Paper submission	Oct- Nov	Oct- Nov	Oct- Nov	Oct- Nov	Oct- Nov	US/F&A
		Timely Estimates submission	Mar	Mar	Mar	Mar	Mar	US/F&A
	Monitoring and evaluation implemented	Monitoring reports	May' 21					US/F&A
	Participation in the health sector budget meetings	Timely Ministerial Policy Statement submission	Feb	Feb	Feb	Feb	Feb	US/F&A
[] Structure of	Staffing gaps and vacant positions identified	Annual HSC staffing review report	1		1		1	US/F&A
implemented submitted to Recruitment a	Recruitment plans prepared and submitted to MOPS	Recruitment plan	1	1	1	1	1	US/F&A
	Recruitment and deployment by MoPS, MoFPED	Annual recruitment and deployment reports	1	1	1	1	1	US/F&A
5.3. Staff training	Staff training assessment	Assessment Report	1	1	1	1	1	Secretary

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: Institutions and facilities strengthened and equipped for effective service delivery

Outputs	Indicator	Performance	Target	:S				Responsible
Outputs	mucutor	Measure	20/21	21/22	22/23	23/24	24/25	centre
and Development	conducted							
strengthened	Staff development and training	Annual Staff						Secretary
	program developed and implemented	development program	1	1	1	1	1	
	Staff performance management	Performance						Secretary
	tool developed and implemented	Management	1	1	1	1	1	
	Staff performance measured	Report Performance score						Cocyetavy
	and improved	(%)	70	75	80	85	85	Secretary
5.4 Annual Accountability and	Annual report prepared and submitted to Parliament by	Writing, review and printing reports	1	1	1	1	1	Secretary
Reporting improved	October every year	Report Dissemination	1	1	1	1	1	Secretary
5.5 HSC working	Office space well maintained	Maintenance report	1	1	1	1	1	US/F&A
environment	Tools and equipment procured	Procurement plan	1	1	1	1	1	US/F&A
improved	and deployed	Equipment in use	1	1	1	1	1	US/F&A
5.6 HSC permanent home with modern facilities and ample	HSC permanent home constructed	Feasibility study report for the HSC home		1				US/F&A
space developed		Design,		1				US/F&A

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: Institutions and facilities strengthened and equipped for effective service delivery

Outputs	Indicator	Performance	Target	s		Targets				
Outputs	Indicator	Measure	20/21	21/22	22/23	23/24	24/25	centre		
		procurement & Construction								
5.7 Compliance to HSC guidelines improved	Client charter, SOPs, Clients feedback mechanism & IECs materials reviewed	Client charter disseminated			1			US/F&A		
	SOPs reviewed every 3 years	Review report			1			US/F&A		
	Annual IEC review	Implementation monitoring report	1	1	1	1	1	US/F&A		
ICT Unit	Equipment procured & maintained.	Procurement and maintenance report	1	1	1	1	1	US/F&A		
strengthened	ICT staff recruited & trained.	In-house training report		1				US/F&A		
5.8 Records management strengthened	Archiving facilities established and maintained	Procurement and maintenance report	1	1	1	1	1	US/F&A		
5.9 Mechanisms for effective collaboration and partnership for UHC at all levels established	Improve like-minded Partnerships	Number of collaborations	1	1	1	1	1	Secretary		

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: Institutions and facilities strengthened and equipped for effective service delivery

Outputs	Indicator	Performance	Target	s				Responsible
Outputs	indicator	Measure	20/21	21/22	22/23	23/24	24/25	centre
	Revisit and strengthen existing partnerships	Number of upgrades						Secretary
	Proposal development team established	Team membership	3	5	5	8	10	Secretary
	Secure funding	Number of funding proposals	1	2	3	3	3	Secretary
5.10 Strategic Plan	Quarterly and annual M& E Reports prepared	Quarterly and annual reports	1	1	1	1	1	Secretary
Implemented, monitored and reviewed.	Mid-term review of strategic plan	Mid-term evaluation report			1			Secretary
	Terminal strategic plan review conducted	Terminal strategic plan review report					1	Secretary

CHAPTER FOUR

4.0 FINANCING THE STRATEGIC PLAN

4.1 Introduction

It is expected that during the plan implementation period, financing of the Health Service Commission will be strengthened to contribute to the overall strategic goal of improving the availability and access to healthcare. Deliberate efforts will be made to increase availability of resources by advocating for higher budgetary allocations, enhance mechanisms that solicit partner support aligned to the sector and Commission goals and objectives and adoption of practices that promote productivity and efficiency in service delivery, including an implementation framework that ensures implementation of all planned activities. In addition, the Commission will strengthen accountability, reporting and cost management to optimise impact and generate value.

4.2 Resource Requirements for Strategic Plan Implementation

In order to provide services in line with the HSC mandate, an adequate and sustained flow of resources is required. While there are several modes of financing health services, the important sources available to be tapped by HSC include public sector provision through appropriation by parliament, as well as donor funds. These modes of financing have become increasingly important for funding health services in the country. By and large, HSC financing will largely depend on the Government's budget provision, which in turn depends on the performance of the economy.

Realisation of this strategic plan will require availability of funds for wage, non-wage and development initiatives to enable realisation of the stated goals that will enable the Commission to deliver on its mandate.

4.2.1 Costing Methodology

The HSC Strategic Plan was costed based on all of the initiatives and activities related to the strategic goals determined within its strategic plan and the annual prioritisation for the planning period. During the planning period HSC will carefully align workplans with the budgeting process to ensure sufficient funds for their implementation.

4.2.2 Cost Estimates

The costing model was based on cost estimates by objectives, initiative and activities. The table below therefore provides costs estimates by strategic objectives and the outputs.

Table 5: The Budget Summary of the Five-Year Strategic Plan per Strategic Objective

NDPIII Objective: Increase productivity, inclusiveness and well-being of the population

Programme Objective: Improve population health, safety and management

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: Human resources recruited to fill vacant posts

HSC Objective 1: To provide advice to H.E the President of Uganda and Government in respect to HRH for timely and strategic decision making

Output	Output	Activities/ Cost		Tota	l costs (UG	X '000)	
Output	Output	Centre	20/21	21/22	22/23	23/24	24/25
1.1	HRH staffing needs established by, facility and specialist category	• Needs study • Reporting	100,000	100,000	100,000	100,000	100,000
Recommendations on recruitment of	HRH database developed	Database setup & toolData Capture & update	30,000	5,000	5,000	5,000	10,000
1.1 Recommendations	Health workers at U1SE, HODs and specialists recommended to H.E the President for appointment.	AdvertisingShort listingConducting interviewsPreparing & Submitting reports	301,000	301,000	301,000	301,000	301,000
1.2HRH issues	Chatan Danasta an JUDII I	• Stakeholder meetings • Annual report	136,000	136,000	136,000	136,000	136,000
reviewed and	Status Reports on HRH Issues developed	Quarterly LGs & Health institution visit & submissionReport writing	243,000	243,000	243,000	343,000	343,000
Sub total			810,000	785,000	785,000	885,000	890,000

NDP III Programme: Human Capital Development

Programme Objective: Improve population health, safety and management

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: Human resources recruited to fill vacant posts

HSC Objective 2: To recruit qualified and competent human resources for health for efficient and effective health service delivery

Output	Outputs	Activities/ Cost		Tot	tal costs (U	GX '000)	
2.1. Recruitment guidelines for Central Government health Institutions in use 2.2. Health workers attracted, recruited and retained	Outputs	Centre	20/21	21/22	22/23	23/24	24/25
	Recruitment guidelines for health Institutions developed	• Stakeholder sessions • Workshops • Travel	57,000	57,000	107,000	128,000	128,000
Central Government health	Recruitment guidelines disseminated and implemented	AdvertShortlistInterviewTravelReporting	28,000	28,000	28,000	28,000	28,000
	Annual Recruitment Plan developed and implemented	Review sessionsWorkshopsTravel	80,000	193,000	40,000	116,000	140,000
attracted, recruited	Number of posts to be filled annually.	AdvertShortlistInterviewTravelReporting	96,000	96,000	96,000	96,000	96,000
Cuidolinos for I Cc	Revised HSC recruitment Guidelines developed and implemented.	• Workshops • Allowance • Fuel	160,100	160,100	160,100	132,100	132,100
disseminated.		• Printing	120,500	120,500	120,500	120,500	120,500

NDP III Programme: Human Capital Development

Programme Objective: Improve population health, safety and management

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: Human resources recruited to fill vacant posts

HSC Objective 2: To recruit qualified and competent human resources for health for efficient and effective health service delivery

Output	Outputs	Activities/ Cost		Tot	al costs (U	GX '000)	
Output	Outputs	Centre	20/21	21/22	22/23	23/24	24/25
		• Allowance • Fuel					
2.4. Technical	Number of LC-0 DCC-	AllowanceMealsFuel	40,000	40,000	40,000	40,000	40,000
support to Districts& DSCs provided	Number of LGs& DSCs provided with Technical support	Website costsCostsCourier costs	7,000	7,000	40,000 40,000 40,000	7,000	
2.5. Achieve improved	Timely communication of HSC minutes extracts to user institutions ensured	•HSC Ordinary Meeting	6,000	6,000	6,000	6,000	6,000
communication and information flow to stakeholders	Quarterly commission engagement sessions held	• Courier Costs	6,000	6,000	6,000	6,000	6,000
Starcholucis	Use of website improved	Web updates	1,000	1,000	1,000	1,000	1,000
Sub Total	Sub Total			714,600	611,600	580,600	604,600

NDP III Programme: Human Capital Development

Programme Objective: Improve population health, safety and management

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: E-personnel recruitment, performance management system developed

Output	Outputs	Activities/ Cost Centre	Total costs (UGX '000)					
Output	Outputs	Activities/ Cost Centre	20/21	21/22	22/23	23/24	24/25	
3.1. E-recruitment	E-Recruitment used to administer aptitude and other preliminary candidate screening	Creating Job DescriptionsRunning job adverts	78,000	78,000	78,000	178,000	178,000	
systems	E-Recruitment utilised to receive and screen applications	E-Recruitment utilised to receive and screen • Application receipt		90,000	90,000	90,000	90,000	
	E-Recruitment utilised for conducting interviews	• Interview Sessions	50,000	50,000	50,000	50,000	50,000	
	Number of ERS reports generated	Shortlisting & reportingSitting AllowanceMeals/ refreshments	123,000	123,000	123,000	123,000	123,000	
3.2. Increase the number of ERS hubs established	Hubs established and maintained	InterviewsStationeryNotifications	27,000	27,000	27,000	27,000	27,000	
	Increase the Districts supported to conduct written exams	Resource personsFuelVenue	82,400	82,400	82,400	82,400	82,400	
3.4. Electronic Document Management	EDMS procured, Installed and used	•EDMS Application	60,000					

NDP III Programme: Human Capital Development

Programme Objective: Improve population health, safety and management

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: E-personnel recruitment, performance management system developed

Output	Outputs	Activities/ Cost Centre	Total costs (UGX '000)					
Output	Outputs	Activities/ Cost Centre	20/21	21/22	22/23	23/24	24/25	
System Implemented		Training EDMS Server		60,000				
E-Records system procured & installed 3.5. E-Records		5 Low Power DesktopsDesktop RAIDBackup (12TB)	26,000					
system developed and implemented	Digitization & Archiving of data	• 2 Network scanners • E-record application • Server		52,000				
	Use of website improved	•						
3.6 On-line meeting Application	Online meeting Application procured & Installed	•Online Meeting Application •Installation & Configuration (HSC & Hubs)	12,400	12,400	12,400	12,400	12,400	
developed Users Trained		•Training sessions	30,000	30,000	30,000	30,000	30,000	
Sub Total		558,800	604,800	492,800	592,800	592,800		

NDP III Programme: Human Capital Development

Programme Objective: Improve population health, safety and management

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output:

HSC Objective 4: To carry out advocacy and make recommendations to improve the terms and conditions of service of the health workers

Output	Output	Activities/ Cost Centre	Total costs (UGX '000)					
Output	Output	Activities/ Cost Centre	20/21	21/22	22/23	23/24	24/25	
44 III.ald	Position papers produced on human resources for health sector issues produced	Consultative meetingsAnnual reportsResearchVenue	174,800	174,800	174,800	174,800	174,800	
	ResearchReportsFuel	25,000	25,000	25,000	25,000	25,000		
	terms and conditions	WorkshopsFieldworkStationery	90,400	90,400	90,400	90,400	90,400	
4.2 Human resources for	Decisions on confirmations Redesignations	MeetingsFeedback sessionsDisciplinary hearings	32,000	32,000	32,000	32,000	32,000	
health issues reviewed and documented	promotions disciplinary procedure handling management of human resource for health made.	Stakeholder meetings Reporting	2,000	2,000	2,000	2,000	2,000	
4.3 Achieve a clear message	Quarterly advice provided on schemes of service,	• Stakeholder meetings	100,000	100,000	100,000	200,000	200,000	

NDP III Programme: Human Capital Development

Programme Objective: Improve population health, safety and management

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output:

HSC Objective 4: To carry out advocacy and make recommendations to improve the terms and conditions of service of the health workers

Output	Output	Activities/ Cost Centre	Total costs (UGX '000)					
Output	Output	Activities/ Cost Centre	20/21	21/22	22/23	23/24	24/25	
about HR aspects to realise the commission mandate	restructuring, Standing Orders							
4.4 Practical models developed to improve terms of service	Annual consultative sessions and field studies conducted	• Stakeholder meetings	10,000	10,000	10,000	10,000	10,000	
Sub Total			434,200	434,200	434,200	534,200	534,200	

NDP III Programme: Human Capital Development

Programme Objective: Improve population health, safety and management

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: Institutions and facilities strengthened and equipped for effective service delivery

Output	Outputs	Activities/ Cost Centre	Total costs (UGX '000)						
Output	Outputs	Activities/ Cost Centre	20/21	21/22	22/23	23/24	24/25		
	Plans and budgets developed & implemented	• Allowances • Facilitation	50,000	50,000	50,000	50,700	50,,700		
5.1. HSC planning and monitoring	Final Budget Estimated submitted	FacilitationStationeryPrintingOffice Equipment	14,500	14,500	14,500	14,500	14,500		
systems strengthened	Monitoring and evaluation unit established and staffed	• Facilitation • Stationery		55,000	35,000	15,000	15,000		
	Participation in the health sector budget meetings	Allowances Facilitation/Welfare Communication	950,000	950,000	950,000	950,000	950,000		
5.2. Structure of HSC reviewed and implemented	Staffing gaps and vacant positions identified	• Allowances • Facilitation	110,000	110,000	110,000	210,000	210,000		
	Recruitment plans prepared and submitted to MOPS	TrainingIn-serviceWorkshops & Seminars	254,500	254,500	254,500	254,500	254,500		
	Recruitment. remuneration and	• Staff Salaries • Staff Welfare	3,000,000	3,000,000	3,000,000	3,000,000	3,000,000		

NDP III Programme: Human Capital Development

Programme Objective: Improve population health, safety and management

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: Institutions and facilities strengthened and equipped for effective service delivery

Output	Outputs	Activities/ Cost Centre	Total costs (UGX '000)						
Output	Outputs	Activities/ Cost Centre	20/21	21/22	22/23	23/24	24/25		
	deployment by MoPS and MoFPED	FuelStaff retreatsStaff Induction							
5.3. Staff training and Development strengthened	Staff training assessment conducted	• Survey Costs • Benchmarking sessions	20,000		20,000				
	Staff development and training program developed and implemented	Staff welfareAllowancesFuelWorkshops	586.000	586.000	586.000	586.000	586.000		
5.4. Annual Annual report prepared Accountability and and submitted to Reporting Parliament by October		• Stationery	2,500	2,500	2,500	2,500	2,500		
improved	every year	• Allowance • Printing costs	72,000	72,000	72,000	172,000	172,000		
5.5 HSC working environment	Office space well maintained	RentCleaningUtilities	802,000	802,000	802,000	802,000	802,000		

NDP III Programme: Human Capital Development

Programme Objective: Improve population health, safety and management

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: Institutions and facilities strengthened and equipped for effective service delivery

Output	Outputs	Activities/ Cost Centre	Total costs (UGX '000)						
Output	Outputs	Activities/ Cost Centre	20/21	21/22	22/23	23/24	24/25		
improved	Tools and equipment procured and deployed	 Security systems Metal Scanners Desks, Computers, Copier Corporate wear Vehicles 	54,000	552.600	560,000	412,000	417,000		
5.6 HSC permanent home with modern facilities and ample space developed	HSC permanent home constructed	ConsultantProject designStationery		775,000					
E 7 Compliance to	Client charter, SOPs, Clients feedback mechanism & IECs materials reviewed	• Stationery • Allowances • Fuel		8,000					
5.7 Compliance to HSC guidelines improved	SOPs reviewed every 3 years	• Stationery • Allowances • Fuel			96,000				
	Annual IEC review	• Stationery • Allowances • Fuel	48,000	48,000	48,000	48,000	48,000		
5.8 Physical	Archiving facilities	• Shelves	484,600	484,600	484,600	684,600	684,600		

NDP III Programme: Human Capital Development

Programme Objective: Improve population health, safety and management

HCD Intervention 2.3 a): Improve the functionality of the health system to deliver quality and affordable, preventive, promotive, curative and palliative health care services by ensuring adequate human resource for health at all levels.

HCD Output: Institutions and facilities strengthened and equipped for effective service delivery

Output	Outputs	Activities/ Cost Centre	Total costs (UGX '000)						
Output	Outputs	Activities/ Cost Centre	20/21	21/22	22/23	23/24	24/25		
records management strengthened	established and maintained	 Archival Boxes Assorted equipment Stationery 10 Shreders Filing cabinets 10 Trolleys 10 Filing Cabinets 							
	Quarterly and annual M& E Reports prepared	• Allowances • Stationery	96,000	96,000	96,000	196,000	196,000		
5.9 Monitoring and	Mid-term review of strategic plan	• Allowances • Consultant • Fuel			896,000				
Evaluation reports prepared.	Terminal strategic plan review conducted	• Allowances • Consultant • Fuel					492,000		
Motor vehicles procured		•7 Motor vehicles		1,400,000					
Sub Total		5,958,686	8,123,239	7,491,686	6,512,386	7,258,686			

Programme Objective: Improve population health, safety and management

HCD Intervention 2.9: Establish and operationalise mechanisms for effective collaboration and partnership for UHC at all levels

HCD Output: Functional multi-sectoral framework for joint planning coordination, common deliverables and performance indicators

HSC Objective 1: To improve partnerships and collaborations that support the HSC mandate

Output	Output	Activities/ Cost	Total cost	ts (UGX '000))			
Output	Output	Centre	20/21	21/22	22/23	23/24	24/25	
6.1 Improved services and	Improve like-minded Partnerships	Review of existing partnerships Reporting	10,000	10,000	10,000	10,000	10,000	
reach	Revisit and strengthen existing partnerships	Develop MOUs	30,000	30,000	30,000	30,000	30,000	
6.2 Improved access to donor	Proposal & facilitate development team established	Develop collaboration proposals	50,000	50,000	50,000	50,000	50,000	
support	Secure funding	Access funding and support	10,000	10,000	10,000	10,000	10,000	
Sub total			100,000	100,000	100,000	100,000	100,000	
TOTAL (A)			8,483,286	10,761,839	9,915,286	9,204,986	9,980,286	
				1	1	1	48,345,683	

LONG-TERM INVESTMENTS

			Prepare project	Stationery	15,000	US/F&A
			concept and profile	Stakeholder engagement	60,000	
			Acquisition of land	Clearance		
				Consultant	700,000	
hiiilding	New office		Architectural works.	Project design	2,000,000	
	premises	By 2024	Architectural works.	Plan approval	140,000	
				Contract	3,000,000	
			Supervision of	Certification for	16,000	
			construction	occupation		
				Tools and equipment	10,000,000	
			Retooling	Procuring filling	8,000,000	
				cabinets and computers		
	LAN		Network	Network Routers, cables,	30,000,000	
	maintained		maintenance &	and skilled labor.		
	and upgraded		upgrade			
	ICT services		Maintenance of ICT	Domain Name	22,000,000	
	maintained		services	DNS Hosting rent		
				Website Hosting		
TOTAL (B)						75,931,000
GRAND TO	GRAND TOTAL (A+B)			_		124,276,683

 $\it Table~6$: Summary of Annual Funding Needs Per Objective

Objective		Funding Nee	eds Per Year	(UGX '000)		Total
Objective	2020/21	2021/22	2022/23	2023/24	2024/25	(UGX '000)
To provide advice to H.E the President of Uganda and Government in respect to HRH for timely and strategic decision making	710,000	785,000	785,000	885,000	890,000	4,155,000
2. To recruit qualified and competent human resources for health for efficient and effective health service delivery	601,600	714,600	611,600	580,600	604,600	3,113,000
3. To Enhance the Efficiency in Recruitment Systems and Processes	558,800	604800	492,800	592,800	592,800	2,862,000
4. To carry out advocacy and make recommendations to improve the terms and conditions of service of the health workers	434,200	434,200	434,200	534,200	534,200	2,371,000
5. To enhance the institutional capacity of the Health Service Commission to deliver on its mandate	5,958,686	8,123,239	7,491,686	6,512,386	7,258,686	35,344,683
6. To improve partnerships and collaborations that support the HSC mandate	100,000	100,000	100,000	100,000	100,000	500,000
TOTAL (A)	8,483,286	10,761,839	9,915,286	9,204,986	9,980,286	48,345,683
Long-Term Investments (B)						75,931,000
TOTAL						124,276,683

Strategic Plan Financing

This plan will require an elaborate resource mobilization and financing strategy. In this regard, HSC will actively engage with the Government in addition to strengthening its collaborations and partnerships to fund and or subsidize activities.

STRATEGIC PLAN 2020/21 – 2024/25 RESOURCE NEEDS SUMMARY

The Health Service Commission (HSC) has a mandate to appoint, confirm, promote, and review the terms and conditions of service, training and qualifications of health workers and to foster professional and work ethics, and exercise disciplinary control over the health workers under its jurisdiction. HSC seeks **UGX 124,276,683,000** (Shillings One Hundred Twenty Four Billion Two Hundred Seventy Six Million Six Hundred Eighty Three Thousand Only) to enable it focus on core activities that are essential for implementing its mandate. The costing model was based on cost estimates by objectives, initiative and activities. The table below therefore provides costs estimates by strategic objective.

Table 7: Extract of the key activities and funding needs as required.

Ohioation		Funding Ne	eds Per Year	(UGX '000)		Total
Objective	2020/21	2021/22	2022/23	2023/24	2024/25	(UGX '000)
1. To provide advice to H.E the President of Uganda and Government in respect to HRH for timely and strategic decision making	710,000	1,185,000	685,000	785,000	790,000	4,155,000
2. To recruit qualified and competent human resources for health for efficient and effective health service delivery	601,600	714,600	611,600	580,600	604,600	3,113,000
3. To Enhance the Efficiency in Recruitment Systems and Processes	578,800	604800	492,800	592,800	592,800	2,862,000
4. To carry out advocacy and make recommendations to improve the terms and conditions of service of the health workers	434,200	434,200	434,200	534,200	534,200	2,371,000
5. To enhance the institutional capacity of the Health Service Commission to deliver on its mandate	5,958,686	8,123,239	7,491,686	6,512,386	7,258,686	35,344,683
6. To improve partnerships and collaborations that support the HSC mandate	100,000	100,000	100,000	100,000	100,000	500,000
TOTAL (A)	8,383,286	11,161,839	9,815,286	9,104,986	9,880,286	48,345,683
Long-Term Investments (B)						75,931,000
TOTAL						124,276,683

CHAPTER FIVE

5.0 IMPLEMENTATION, MONITORING & EVALUATION

5.1 Introduction

This chapter presents the organizational structure, projection of the financial resources required to implement strategic plan, risk management analysis and detailed strategy implementation framework.

Strategy implementation involves putting the planned activities into action. HSC's successful implementation of this strategy is hinged on a systematic development of steps, methods, and processes to execute the strategy. It also includes determining the timelines of strategy implementation. The strategies were prioritized based on the magnitude of the underlying issues. Accordingly therefore, this plan provides strategic positioning and value-creating strategies. More detailed activity plans and budgets will be required to achieve annual targets.

5.2 Pre-conditions for Successful Implementation of the Plan

Implementation of the Strategic Plan will be largely anchored on: -

- a) strategy linked to organization structure;
- b) collaboration and cooperation with stakeholders;
- c) effective performance management system;
- d) effective communication and branding strategy;
- e) team work;
- f) positive culture and work ethics;
- g) leveraging on ICT infrastructure; and
- h) mobilization of adequate financial resources.

5.3 Organizational Structure, Infrastructure and Human Resource Capabilities

In implementing the plan, the Commission will adopt strategy to the existing organisation structure. However, this will be reviewed as and when necessary. The Commission will endeavor to ensure that the staffing gaps are addressed, and training availed to the secretariat staff. In addition, adequate and appropriate tools and equipment will be provided for effective service delivery.

5.4 Monitoring and evaluation

Effective implementation of the Strategy requires careful and continuous monitoring to ensure milestones are met and provides a mechanism for taking corrective action. Managing for Results is at the heart of the HSC approach to deliver on its Strategic Plan. Throughout its duration, the Commission and management will monitor progress and strive to achieve the results, indicators and activities outlined in this plan.

Monitoring will be two pronged, focusing on monitoring implementation of the Charter and monitoring implementation and results of the Strategic Plan. For the first item, modalities will be developed to ensure a flow of information. For the second, the implementation plan will form the basis for monitoring of indicators.

Results from monitoring will be discussed in Sessions of the Commission and will be consolidated in an Annual Report, which will assess progress in implementation of activities and towards achievement of outputs. In the third year of the Strategic Plan, a mid-term review will be held to assess progress towards results, learn lessons from the first two years of implementation and make necessary course corrections to implementation of the Plan. The review will be based on data from monitoring, annual reviews, research findings and detailed examination of the success factors and challenges influencing implementation. An end cycle evaluation will be undertaken at the beginning of the fifth year of the Strategic Plan and will feed into the development of the next Strategic Plan.

The table below provides an outline of what needs to be monitored, when the monitoring shall take place, the tools that will be used and the person responsible for conducting the monitoring.

5.5 General Monitoring Framework

Table 8: Strategic Plan Monitoring framework

Dimension/ What	When	Tool	Responsibility
Alignment of Strategy and Annual Plans with NDP III	Annually	Annual Report	Commission
Alignment of Annual Plans with Strategy	Annually	Annual Report	Permanent Secretary
Alignment of Departmental Plans with Strategy	Annually	Annual Work Plan	Departmental Heads
Alignment of Individual Work Plans with Strategy	Half-Annually	Performance Contract (Performance Development Plan)	Head of Unit and "Strategy Coordinator"
Regular Reports Submitted	Quarterly	Agenda for Quarterly	Permanent Secretary

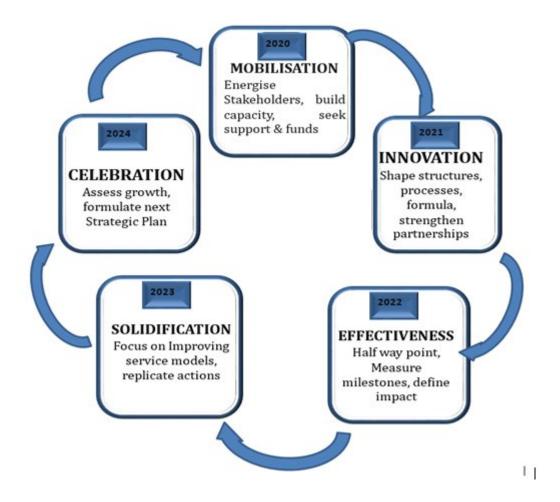
Outlining A	Outlining Achievements and			Commission Meeting	
Challenges				_	
Regular	Reports	Submitted	Monthly	Monthly Progress	Heads of Departments
Outlining A	chievements	and	-	Report	_
Challenges					
Regular	Reports	Submitted	Fortnightly	Bi-monthly Progress	Head of Unit
Outlining A	chievements	and		Report	
Challenges					
Regular	Reports	Submitted	Weekly	Weekly Progress reports	Head of Unit
Outlining A	chievements		_		

At the beginning of each year, all the Departments will set their performance targets as part of their annual work plans which are derived from the Strategic Plan. In setting these targets, it is proposed that performance be monitored during meetings of the Commission. The milestones of strategy monitoring and reporting will be

- [a] Quarterly Department work-plan implementation (monitoring) report,
- [b] Annual performance (evaluation) reports,
- [c] Mid-Term Review (MTR) report (impact) to inform subsequent review and revision in 2022/23, and
- [d] Final evaluation in 2024/25, i.e. after the five year implementation time line.

Figure 3: -HSC 5th Strategic Plan Cycle

It is expected that consistent monitoring will, amongst others, help to [a] establish if performance targets have been met and the deviations explained; [b] act as an early warning system and detect potential difficulties; and [c] provide feedback to the next phase of implementation thereby substantially reducing the time and cost of post-implementation evaluations.



5.6 Specific Output Monitoring Matrix

Table 9 : The Output Monitoring Plan

2020/21 HSC Score	2020/21 HSC Scorecard				
Objectives	Weight	Objectives	Intended Result	Objective Owner	Measures
SO 1: To provide advice to H.E the president of the	20%	1.1 Recommendations on recruitment of health workers to H.E the President submitted.	HRH staffing needs established by population, facility and specialist category		Needs assessment Report by category
Republic of			HRH database developed		Database quality index
Uganda and Government in respect to human resources for			Health workers at U1SE, HODs and specialists recommended to H.E the President for appointment.		Number of recommendations
health for timely and strategic decision making		1.2HRH issues reviewed and documented	Stakeholder engagements & Institution viosits held to generate Status Reports on HRH Issues		Number of key stakeholder engagements
SO 2: To recruit qualified and	25%	2.1. Recruitment guidelines for Central Government health	Recruitment guidelines for health Institutions developed		% Completion of guidelines
competent human resources for health for efficient		Institutions in use	Recruitment guidelines disseminated and implemented		Timely dissemination
and effective health service		2.2. Health workers attracted, recruited and retained	Annual Recruitment Plan developed and implemented		% of H4H recruited per plan
delivery			Posts to be filled annually.		# of positions filled
		2.3. Recruitment Guidelines for LGs updated and disseminated.	Revised HSC recruitment Guidelines developed and implemented.		% completion

Objectives	Weight	Objectives	Intended Result	Objective Owner	Measures
		2.4. Technical support to Districts& DSCs provided	LGs& DSCs provided with Technical support		# of DLGs provided with support
		1.2.5. Achieve improved communication and information flow to	Timely communication of HSC minutes extracts to user institutions ensured		% of communications shared in 7 days
		stakeholders	Quarterly commission engagement sessions held		Number of engagement sessions
			Use of website improved		% use
SO 3: To Enhance the Efficiency in Recruitment	15%	3.1. E-recruitment processes and systems strengthened	E-Recruitment used to administer aptitude and other preliminary candidate screening		% proportion of use
Systems and Processes			E-Recruitment utilised to receive and screen applications		% proportion of use
		3.2. Increase the number of ERS hubs established	ERS reports generated		# of Reports generated
		Erto nuos estublished	Hubs established and maintained		# of Hubs established
			Increase the Districts supported to conduct written exams		# of Districts conducting written exams
		3.3. Electronic Document Management System Implemented	EDMS procured, Installed and used		% progress
		3.4. E-Records system developed and implemented	E-Records system procured & installed		# of systems

Objectives	Weight	Objectives	Intended Result	Objective Owner	Measures
			Digitization & Archiving of data		% completion pof milestones
			Use of website improved		% improvement
		3.5 On-line meeting Application developed	Online meeting Application procured & Installed		% progress
			Training users		# trained
SO 4: To carry out advocacy and make	15%	4.1 Health workforce morale improved	Position papers produced on human resources for health sector issues produced		# of position papers produced
recommendations to improve the terms and			HRH engagement survey conducted and shared		H4H Engagement & satisfaction index score
conditions of service of the			Recommendations on terms and conditions made		% completion of Stakeholder milestones
health workers		4.2 Human resources for health issues reviewed and documented	Decisions on confirmations Redesignations promotions disciplinary procedure handling management of human resource for health made.		Compliance rating with engagement standards - Index
		4.3 Achieve a clear message about HR aspects to realise the commission mandate	Quarterly advice provided on schemes of service, restructuring, Standing Orders		# of recommedations

Objectives	Weight	Objectives	Intended Result	Objective Owner	Measures
		4.4 Practical models developed to improve terms of service	Annual consultative sessions and field studies conducted		Staff satisfaction & engagement index
SO 5: To enhance the institutional	25%	5.1. HSC planning and monitoring systems	Plans and budgets developed & implemented		% of targeted time milestones achieved
capacity of the Health Service		strengthened	Final Budget Estimated submitted		% of targeted time milestones achieved
Commission to deliver on its mandate			Monitoring and evaluation unit established and staffed		# of staff unit engaged
mandate			Participation in the health sector budget meetings		% of targeted time milestones achieved
		5.2. Structure of HSC reviewed and implemented	Staffing gaps and vacant positions identified		# of positions filled
			Recruitment plans prepared and submitted to MOPS		% milestone achieved
			Recruitment. remuneration and deployment by PSC, MoPS and MoFPED		% milestone achieved
		5.3. Staff training and Development strengthened	Staff training assessment conducted		Assessment report
		Development strengthened	Staff development and training program developed and implemented		Training & development report
		5.4. Annual Accountability and Reporting improved	Annual report prepared and submitted to Parliament by October every year		% milestone achieved

Objectives	Weight	Objectives	Intended Result	Objective Owner	Measures
		5.5 HSC working environment improved	Office space well maintained		% milestone achieved
			Tools and equipment procured and deployed		% milestone achieved
		5.6 HSC permanent home with modern facilities and ample space developed	HSC permanent home constructed		% milestone achieved
		5.7 Compliance to HSC guidelines improved	Client charter, SOPs, Clients feedback mechanism & IECs materials reviewed		% milestone achieved
			SOPs reviewed every 3 years		% milestone achieved
			Annual IEC review		% milestone achieved
		5.8 Physical records management strengthened	Archiving facilities established and maintained		% milestone achieved
		5.9 Monitoring and Evaluation reports prepared.	Quarterly and annual M& E Reports prepared		# of Reports shared
			Mid-term review of strategic plan		% milestone achieved
			Terminal strategic plan review conducted		% milestone achieved

5.7 Annual Review

Every year, HSC management will review the Strategic Plan. The review will include:

- a) Achievements to date;
- b) Challenges met in implementing the Strategy;
- c) Lessons learnt that could be exploited going forward; and
- d) Noting any changes in the environment that could impact the Strategy.

The output of the review will be a strategy review report including action plan for the following year.

5.8 Mid-Term Review

The Mid-term Review (MTR) is a more formal process that will be undertaken to ensure that the HSC Strategic Plan is still relevant and for agreeing on changes in both the Plan and work programmes, where these changes are needed and justified. In addition, the MTR will reallocate resources according to performance and needs.

5.9 Terminal Review

An external consultant will conduct a terminal review of the HSC Strategic Plan.